were the day I took office. Poverty had the biggest drop among children in 1995 in 20 years. We have the lowest poverty rate among elderly people and African-Americans since the statistics have been kept.

A big part of that is a strong economy. If you want to reduce poverty, you've got to have more jobs being created, you've got to have the economy being stronger.

But secondly, we have to be exceedingly sensitive—I don't want to play games here—we have to be exceedingly sensitive to what policy judgments are made so that we don't do the rest of the work of balancing the budget on the backs of poor children especially, who are essentially defenseless in protecting themselves. We have to be very, very sensitive from here on in. And I assure you we're working on that.

And Congressman Payne, whom I know well and respect very much, I'm sure will be vigorously pressing the interests that he discussed yesterday in all of our budget talks together. But we're working hard on this budget to avoid that.

Airline Safety

Q. Mr. President, with the fire detection systems that you're going to have in these planes, is it not far enough? Don't you need suppression as well, to put out fires when you're at 10,000 feet, simply knowing about—

The President. Would you like to answer that?

The Vice President. I would. There are fire suppression systems installed on all new airlines. And it is true that the original NTSB recommendation was for both detectors and suppression equipment. The difficulties in implementing the retrofit for suppression systems is significantly greater than the difficulty with detector systems. But the industry has agreed to work with us vigorously to find solutions for this challenge, and we're pressing forward on it.

Q. How much will it cost the industry? **The Vice President.** A lot. [Laughter] About \$400 million. And it is a significant commitment that they're making. No one should misunderstand the fact that it was not easy for these companies to make the decision that they are announcing here today.

This is a significant step forward. In the absence of a rule, they're doing it voluntarily, and every company here has joined together. And so it's an important step.

Q. Are airline tickets up?

The Vice President. Not because of this. **The President.** Thank you. Thank you.

NOTE: The President spoke at 9:45 a.m. in the Roosevelt Room at the White House.

Remarks Prior to a Meeting With the Drug Policy Council and an Exchange With Reporters

December 12, 1996

The President. Good Morning. First, I'd like to thank Director McCaffrey and the other Cabinet and agency officials who are here for the second meeting of the President's Drug Policy Council.

Before we begin the meeting I'd like to make two brief announcements: First, an important step we are taking to break the cycle of crime and drugs in the revolving door between prisons and drug use.

In the last Congress, we pushed for and passed legislation which requires States to drug-test prisoners and parolees as a condition for receiving prison grants from the Federal Government. Today I'm pleased to announce that the Justice Department has developed drug test guidelines for the States that will help them to meet the requirements of the legislation. This law says to inmates, if you want out of jail you must get off drugs. And it says to parolees, if you want to stay out of jail you must stay off drugs. If you go back on drugs, then you have to go back to jail.

The new guidelines call for every State to submit a plan for drug testing, for interventions, for sanctions to the Attorney General within 14 months as a condition of receiving Federal prison funds.

We know this effort will work. A recent report shows that in Delaware, prisoners who got treatment in prison and during work release were 75 percent drug-free and 70 percent arrest-free after 18 months. But 80 percent of the prisoners who did not receive treatment went back on drugs, and two out of three were arrested again. There is a huge

connection between crime and prison population and drug use which we are now strongly determined to break.

Also let me say, in light of the recent initiatives in Arizona and California, I have instructed General McCaffrey and the other members of the Cabinet and the Drug Policy Council to review what our options are to make sure that we do not do anything that will increase drug use and that instead we do whatever we can to decrease drug use. And we will look at what our options are under Federal law to proceed there.

I am confident we can make real progress here, but I am not unmindful of how difficult the challenge is. And you can see by the people around the table and by the work that General McCaffrey has done that we're going to work together, and we're very hopeful

General, thank you.

General McCaffrey. Thank you, Mr. President.

Well, we could proceed with the press out of the room. It probably would be helpful. [Laughter]

Second Term Transition

Q. Before we go, can we just ask if you've had a chance to discuss with Attorney General Reno her future, because that seems to be up in the air right now?

The President. No, I've got about—there are four or five of my Cabinet members I haven't yet met with, but I'm going to try to get it all done by the end of the week.

Q. Do you think tomorrow at the press conference you'll have some Cabinet announcements?

The President. I don't know—oh, I might, I might.

Q. Could you give us a sneak preview? [Laughter]

The President. You know how this is, you all—we're partners in this deal, and you've got to have something every day. And so you've already had a good day today. I've got to give you something tomorrow now. [Laughter]

District of Columbia

Q. Do you think it's appropriate to spend \$1 billion on the District of Columbia, as the control board is suggesting?

The President. Well, I don't want to comment on the specific recommendation. Let me say this: I believe that every American has a stake in seeing the District of Columbia succeed. And the kind of netherworld, almost, relationship it has with the Federal Government has been a mixed blessing. And we have tried over the last 4 years to intensify our efforts—I know Secretary Cisneros, for example, has done a lot of work to try to reduce homelessness here.

But I believe that one of the things I should be doing in the next 4 years is to make a more disciplined, organized effort and try to forge a partnership with the Congress—I know Speaker Gingrich, at various times, has expressed an interest in this—to try to do more to help the District of Columbia to be the kind of city it ought to be. And I intend to put a real priority on it. But I don't want to get into a dollar discussion now because I don't know enough about it to have an informed opinion.

Thank you. I can't wait to see you tomorrow. [Laughter]

Q. Might see you tonight.

The President. Did you get your crossword puzzle, Mara [Mara Liasson, National Public Radio]? [Laughter] You were in the crossword puzzle yesterday, and I worked the whole puzzle. I gave it to McCurry. He's got a copy of it. Yesterday's USA Today crossword puzzle stars you. [Laughter]

NOTE: The President spoke at 11:57 a.m. in the Cabinet Room at the White House.

Executive Order 13030— Administration of Foreign Assistance and Related Functions and Arms Export Controls

December 12, 1996

By the authority vested in me as President by the Constitution and the laws of the United States of America, including section 301 of title 3, United States Code, and in order